

# PDX 2045 Interagency Advisory Committee

Meeting #1 March 17, 2025

#### INTRODUCTION

# Meeting goals

- Introduce the PDX 2045 Master Plan Update project
- Discuss the airport master planning process
- Learn about our stakeholder engagement approach and the IAC
- Review aviation demand forecasts and subsequent preliminary facility requirements

#### INTRODUCTION

# Agenda

Time	Торіс
1:00 PM	Welcome and Introductions
1:10 PM	What is PDX 2045?
1:15 PM	Airport Master Planning 101
1:30 PM	PDX 2045 Project Overview & Stakeholder Engagement
1:40 PM	Aviation Demand Forecasts
2:00 PM	Preliminary Facility Requirements: Airfield & Terminal
2:15 PM	Next Steps, Q&A, and Open Discussion
2:30 PM	Adjourn

### PDX 2045 IAC Invited Participant Agencies

- City of Portland
  - Bureau of Environmental Services
  - Bureau of Planning & Sustainability
  - Bureau of Transportation
  - Parks & Recreation
  - Permitting & Development
- City of Vancouver
- Clackamas County
- Clark County
- C-TRAN

- Metro
- Multnomah County
- Oregon Air National Guard
- State of Oregon
  - Department of Aviation
  - Department of Environmental Quality
  - Department of Transportation
- TriMet
- Urban Flood Safety & Water Quality District
- Washington County



# Airport Master Planning 101

## What's an Airport Master Plan?

- FAA definition: A comprehensive study of an airport that usually describes the short-, medium-, and long-term development plans to meet future aviation demand.
- Port definition: A tool to guide development of the airport over the next 20 years.
  - Evaluates needs, priorities, and alternatives
  - Examines triggers and timing for development
  - Sets the stage for future studies and implementation
- What it's not: A specific blueprint for everything that will happen at the airport over the next 20 years.

#### What does an Airport Master Plan focus on?

#### Example questions we'll consider: by no means a comprehensive list...

WHO	WHAT	WHERE	WHEN	WHY	HOW
Who's* using the airport and what are their needs? (PEOPLE, AIRLINES, AIRCRAFT, EMERGING AVIATION TRENDS, ETC)	<ul><li>What will these users need?</li><li>What aspects of their needs are we meeting?</li><li>What do we need to build or implement to meet their needs?</li></ul>	Where can we accommodate these needs? Where can we logically build or expand facilities to make the best use of our land and manage impacts?	<ul> <li>When will these needs arise?</li> <li>When will our existing capacity run out?</li> <li>When should we start planning for additional capacity?</li> </ul>	Why are we planning for this need? Why are we developing in a particular location? Why did we decide to do it this way?	

Scope of plan is <u>development</u> focused, not operations or policy focused... ...but things aren't always so cut and dried.

#### What's a typical Airport Master Plan process?



#### **OVERVIEW & PROCESS**

# Different stages and levels of planning



#### **Project focus areas**



#### **Renew or Replace**

Invest in existing facilities to prolong useful life or develop new flexible facilities that consolidate functions.



#### **Aircraft Gates**

Determine the appropriate number of international and domestic gates needed to accommodate future demand.



#### **Passenger & Baggage Facilities**

Assess level of service and optimize terminal capacity.



#### **Federal Facilities**

Expand international facilities to accommodate anticipated demand and improve the passenger experience.



#### **Landside Capacity**

Explore multi-modal options to manage vehicular traffic and relieve congested roadway systems.



#### **Customer Experience**

Maintain the "best-in-class" reputation of PDX. Enhance services and offerings for customers.



#### Airfield Optimization

Identify and plan for the appropriate runway and taxiway facilities.



#### **Support Functions**

Identify opportunities for colocating critical functions and provide facilities for safe and efficient operations.

## PDX at-glance

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Acres











#### Airport Futures (2011)

**COLUMBIA RIVER** 

++.+++

**Centralized Terminal** KEY TENET OF PDX NEXT

RON Parking BUILT, BUT IN A DIFFERENT LOCATION

18

Parking/Rental Car Expansion BUILT, BUT WITH A REFINED LAYOUT

STREET, STREET

3

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E AIRPORT WA

Airtrans Center Cargo Infill STUDIED & PLANNED

E 10 100 500 200

Conceptual Runway Corridor

NOT CURRENTLY NEEDED

(4)

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## Project Overview & Stakeholder Engagement

# **Overall project timeline**

	CY 2023			CY 2024					CY 2025				CY 2026				
	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q	1 G	2	Q3	Q4	Q1	Q2	Q3	Q4
Task 1			Study De	esign, Manag	ement, and	Communio	cations										
Task 2				Public and	d Stakeholde	er Engager	ment										
Task 3				Existing C	conditions												
Task 4					Forecasts	s <mark>1</mark>	Approvals				Alte Sce	rnative narios					
Task 5							Facility Req	uirements			Ad Red	ditional quiremen	ts				
Task 6							Alternativ	'es									
Task 7		Alte	ernatives rec	quiring minim	nal						Pref	erred Alte	ernatives				
Task 8		coo exa safet	ordination or ample – addr zy and comp	evaluation, f ressing airfie liance solutio	for eld ons.					Implem	entation	and Fina	ncial Analy	sis			
Task 9				_					here					Airport Layo	out Plan	Approv	als
Task 10									We are					Final N	Aaster Pla	n Products	

### **Consultant Team**

**Overarching Priorities** 

Management

#### **Specialized Support**

D DONALDSON CONSULTING, LLC

Shared Prosperity

Mead Seneral Support

Kimley **»Horn** 

Transit and implementation



**Overall Project Lead** 



Local Planning Lead





**Cost Estimates** 



Graphic Support



Architecture Support

#### LANDRYSMS

Safety Risk Assessment

# Stakeholder Engagement Approach

- Updated existing practices to embrace our Shared Prosperity mission.
- Focused on creating multiple venues for engagement: different tables for different sorts of questions & dialog.
- Centered on prioritizing knowledge, skills, and experiences that sometimes haven't been heard, while allowing anyone to engage and provide input.
- Tailored to demographic research that helps us understand beneficial approaches to reach those that are most impacted yet not often involved.

### **Preliminary Power Analysis**

1. Prioritize (high need, low influ	ience)	2. Manage (high need, high influence)
<ul> <li>Tribal governments</li> <li>Black indigenous communities of color</li> <li>Low income</li> <li>Limited English proficiency</li> <li>Immigrants and refugees</li> <li>BIPOC-owned or small businesses</li> <li>People with disabilities</li> </ul>	<ul> <li>LGBTQIA+</li> <li>Non-binary / transgender</li> <li>Frontline workers</li> <li>Youth</li> <li>Elders</li> <li>Residents near PDX*</li> <li>Community Based Organizations that work with communities listed above</li> </ul>	<ul> <li>Air carriers</li> <li>Cargo shippers</li> <li>Airport tenants and concessionaires</li> <li>General Aviation community</li> <li>Business advocacy organizations</li> <li>Environmental organizations</li> <li>Airport users*</li> <li>Multimodal transportation providers</li> <li>Residents near PDX*</li> </ul>
3. Monitor for Change (low need, l	ow influence)	4. Leverage Position (low need, high influence)
<ul> <li>News media</li> <li>Transportation interest groups</li> <li>Residents near PDX*</li> </ul>		<ul> <li>Senior staff/policy makers with other agencies</li> <li>Elected officials (i.e., State, City and County)</li> <li>Regulatory agencies (i.e., FAA)</li> <li>Neighborhoods/neighborhood coalitions</li> <li>Residents near PDX*</li> </ul>

\*People impacted by airport operations and living near the project area will include specific individuals and communities with varying levels of influence and need and are therefore duplicated in more than one category.

Low

Need

#### Influence

High

### PDX 2045 Advisory Committees

#### Planning Advisory Committee

Residents & Business Owners

Airport Users & Employees

Sustainability & Community Development Experts

Master Planning Enthusiasts of many sorts

PDX CAC Representation

Interagency Advisory Committee

Local, regional, and state governmental partners

Infrastructure providers (utilities, etc.) Operations Technical Advisors Group

Airlines

Key Airport Tenants

On-airport agencies such as CBP, TSA

# PDX 2045 Planning Advisory Committee

- 100+ applications received, 25 members selected.
- Successfully recruited a diverse, communitycentered and group.
- Collective K/S/E includes folks from various neighborhoods, cultural backgrounds, occupational roles, ages, ways of experiencing.

# **Community Engagement**

#### **Public Open Houses**

- March 19 + April TBD: Introduction & Forecast
- Early Summer: Alternatives
- Early Autumn: Preferred Alternative
- Winter: Implementation and Ongoing Engagement

- Planning Advisory Committee: Meeting #6 March 17, 2025
- Interagency Advisory Committee: March 17 kickoff
- Project news, events, and updates available at pdx2045.org



# Aviation Demand Forecasts

#### **AVIATION FORECASTING**

# What activity do we forecast?

#### Passengers

- Domestic and International
- Origin and Destination (O&D) and Connecting
- Additional Breakdown As Needed:
  - o Airline
  - o Terminal
  - Point of Origin



#### Operations

- Mainline and Regional Passenger Operations
- Cargo
- Air Taxi
- General Aviation
- Military
- Additional Detail as Needed
  - Fleet mix
  - Itinerant / Local
  - o IFR / VFR

**Other Activity** and Metrics

- Cargo Volume
- Landed Weight
- Based Aircraft
- Peaking Characteristics (seasonal, daily and hourly)

### **Forecast Headlines**

• Slower but steady COVID Recovery: 19 MAP in 2026, 21 MAP in 2027.

 Long-Term Growth Eventually Resumes: Return to "new normal" annual growth surpassing Airport Futures forecast in 2030.

• Ample Airfield Capacity: Operations growth remains below Airport Futures projections through 2045.

 Today's Role Persists: Mainly origin & destination traffic (89%) with about 91% domestic/9% international passenger split.

• Cargo Growth Remains Volatile: Fresh look at cargo assumptions resets prior forecasts, projects modest growth.

### **Passenger Forecast Summary**

• Enplaned passengers are forecast to increase to 17 million in 2045



Sources: Port of Portland, March 2024; Cirium Diio, April 2024; Jacobs Consultancy, Master Plan Update, technical Memorandum No. 2 – Aviation Demand Forecast, September 2008; Ricondo & Associates, Inc., April 2024.

### **Cargo Forecast Summary**

• Cargo tonnage is forecast to approximately 610,000 metric tonnes in 2045



Sources: Port of Portland, March 2024; Boeing World Air Cargo Forecast 2022 – 2041 & Commercial Market Outlook 2023 - 2042; Jacobs Consultancy, Master Plan Update, technical Memorandum No. 2 – Aviation Demand Forecast, September 2008; Ricondo & Associates, Inc., April 2024.

### **Operations Forecast Summary**

• Total airport operations are forecast to 331,000 operations in 2045



Sources: Port of Portland, March 2024; Federal Aviation Operations Network, *Air Traffic Activity Data System and Traffic Flow Management System Counts*, March 2024; Jacobs Consultancy, Master Plan Update, technical Memorandum No. 2 – Aviation Demand Forecast, September 2008; Ricondo & Associates, Inc., April 2024.

#### **AVIATION DEMAND FORECASTS**

# **Rolling Hour Passengers - Total**





### Preliminary Airfield & Terminal Facility Requirements

#### Design Day Hourly Runway Demand/Capacity



Sources: Federal Aviation Administration, Aviation System Performance Metrics, Daily Weather by Hour Report, January 1, 2012 through December 31, 2023, June 2024 (Data); Ricondo & Associates, Inc., Design Day Flight Schedule, June 2024; Ricondo & Associates, Inc, June 2024 (Analysis).

#### **Annual Service Volume**

- FAA Advisory Circular 150/5060-5 Airport Capacity and Delay capacity benchmarks:
  - 60% of ASV begin <u>planning</u> for additional capacity
  - 80% of ASV begin <u>implementing</u> additional capacity
- Potential capacity enhancements
  - Additional airfield facilities (taxiways, runways)
  - Airspace improvements
  - Better navigation technology

		Base	2030	2035	2040	2045
Weighte	ed Hourly Capacity	114	114	114	114	114
	Annual Operations	190,150	264,740	288,270	308,780	328,930
	Average Daily Ops (Peak Month)	603	850	924	990	1,060
Avera	age Peak Hour Ops (Peak Month)	48	71	78	86	88
	ASV	452,000	426,000	422,000	410,000	427,000
	Percent ASV	42%	62%	68%	75%	77%

# **Airfield Summary**

#### **Conclusions:**

- PDX is well positioned regarding airfield/airspace capacity through the planning period (2045)
- PDX 2045 will explore capacity enhancements specifically exit taxiways
- Runway 3-21 is not needed for capacity purposes
- The third parallel runway is not needed for capacity purposes within the planning period

#### Next steps:

- Identify taxiway capacity enhancements
- Consider opportunities to shorten or remove crosswind runway
- Revisit the location currently reserved for the third parallel runway



#### **ALTERNATIVES**

### 2045 gate requirements







# **Development Opportunities**





# **Upcoming Steps**

### **IAC Next Steps**

#### **Upcoming engagement opportunities:**

- Community Open House: Wed. 3/19, 5pm-8pm, McDaniel High School
- Additional open house opportunities to be announced for early/mid April

#### Today's meeting followups:

- Annotated agenda and meeting slides to be posted to pdx2045.org (link will be e-mailed)
- Aviation Demand Forecast and Existing Conditions reports at pdx2045.org

#### Next meeting (early/mid May):

- Landside facility requirements
- Update & input on refined alternatives
- Summary of stakeholder input received thus far



# Q&A and Thank You!

For more information: pdx2045.org

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